Challenges in delivering the 2030 emission targets for agriculture

Professor Gerry Boyle, Director, Teagasc Presentation to Dublin Economics Workshop, September 15th 2021

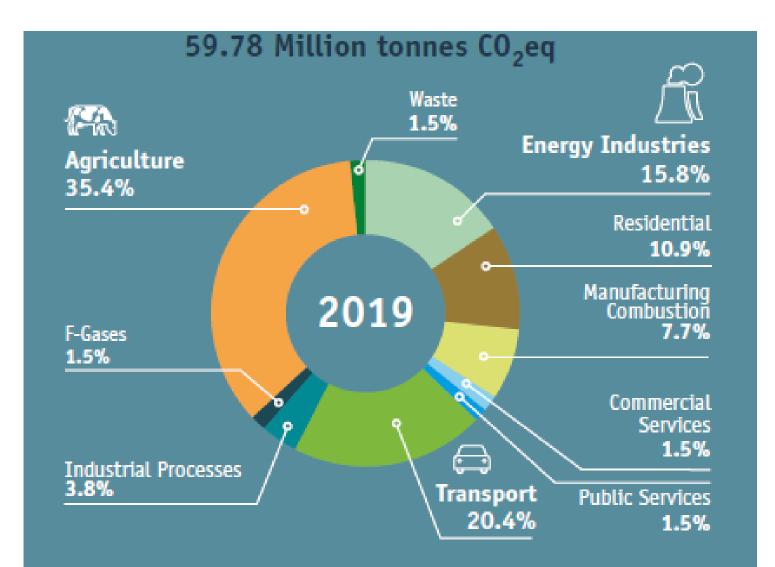


Outline of presentation

- Some facts
- Some complications
- Scope for emission reductions
- Implications
- Conclusions



Ireland's Greenhouse Gas emissions, 2019



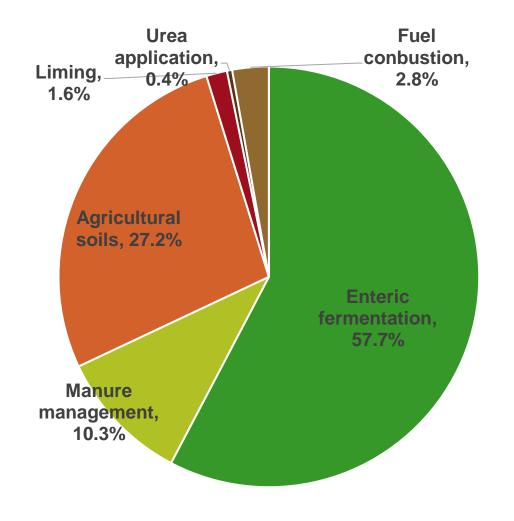


Sources of emissions: Agricultural Activity and Land Use (including Forestry)

- Agricultural Activity: 22mt CO2 equivalent 2018
- Land Use (including Forestry): 8mt CO2 equivalent 2018

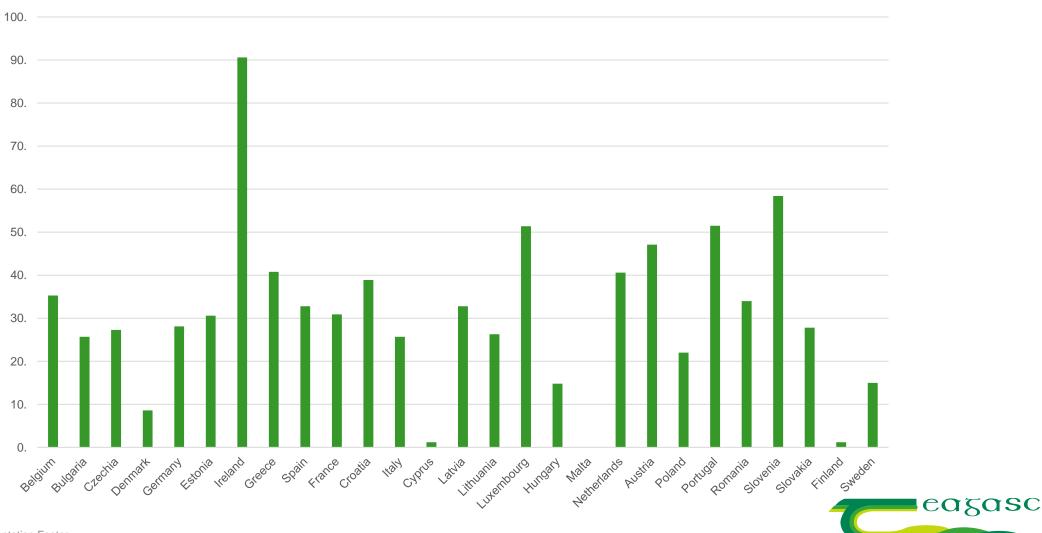


Structure of agricultural activity emissions % 2021





Agriculture in Ireland is mostly grass based



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Share of utilized agriculture land under grassland in EU states in 2016

Our grasslands are a major store of carbon



Irish mineral soils (mainly grassland) store1,832 Mt CO₂e, 90 times what agriculture emits per year

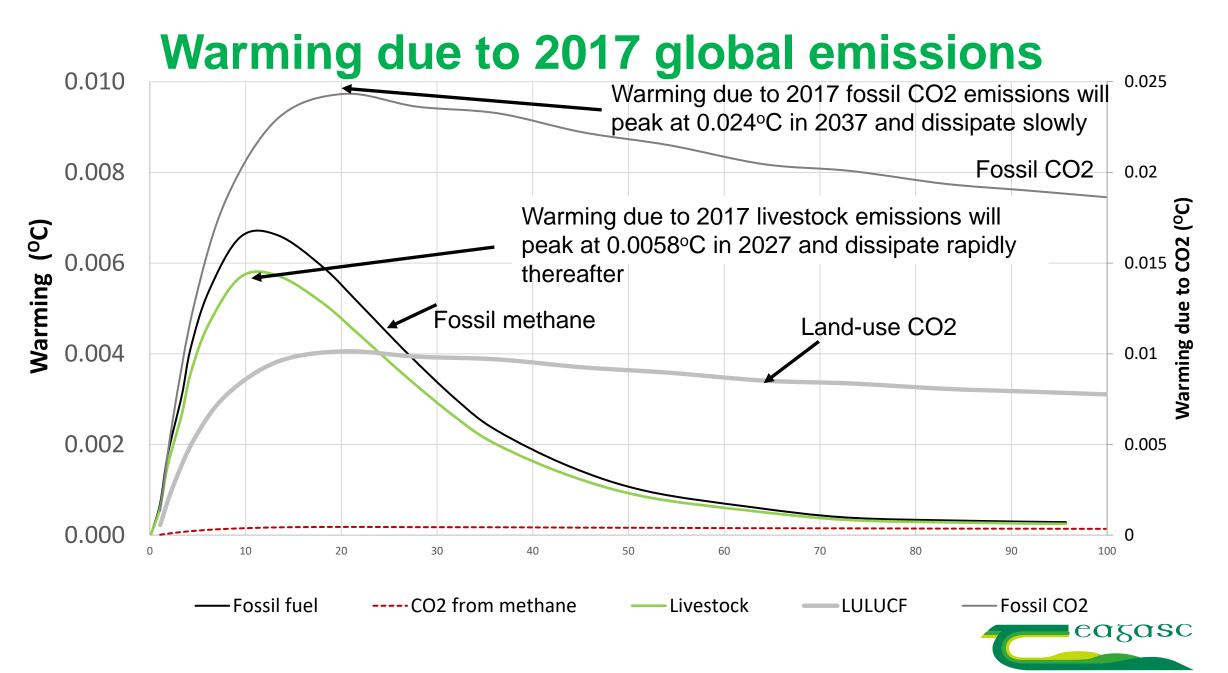
Converting grasslands to tillage could release 30% of the soil carbon over 20 years: represents a loss of 0.8 – 1.6 Mt of CO2e per year for 200k ha



Complications: biogenic methane

- Short lived impact on global warming unlike CO2 or Nitrous Oxide which are long-lived
- Biological nature of ruminant livestock production systems ... animals are 'essential' inputs
- Solution: separate target for biogenic methane as recommended by previous CCAC, Agr Strategy 2030 and implemented by New Zealand (-10% by 2030)





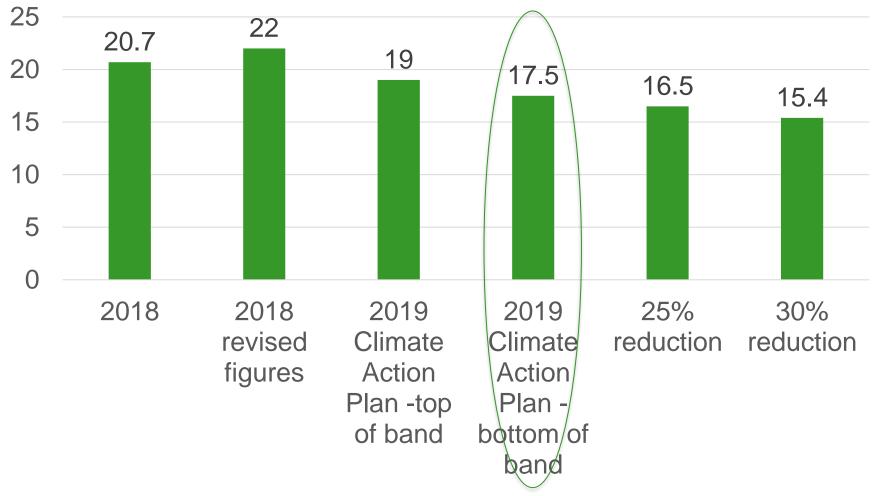
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Complications: accounting for treatment of carbon removals

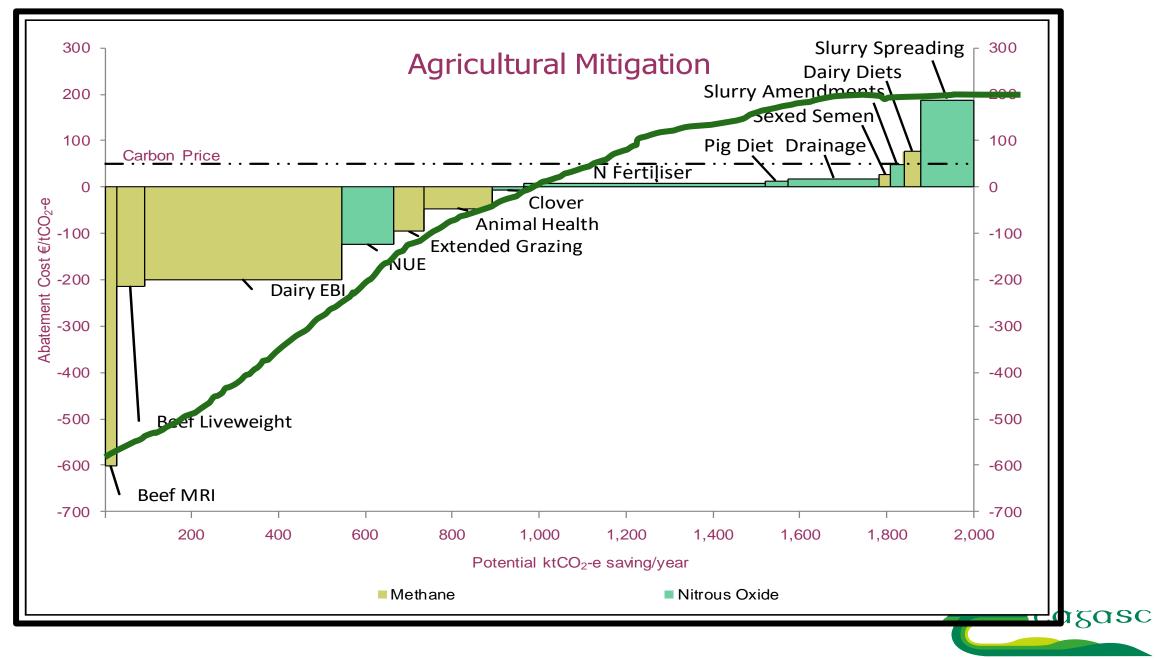
- Land use and forestry emitted an estimated 4mt GHGs in 2018 and 8mt in 2021 on top of 22mt Agr activity
- Up to now the forest sink and land use changes (e.g. rewetting of peatland) could be offset against activity emissions
- Declining afforestation and changing accounting rules (from 2026) will eliminate offsetting and weaken incentives for farmers to change land use



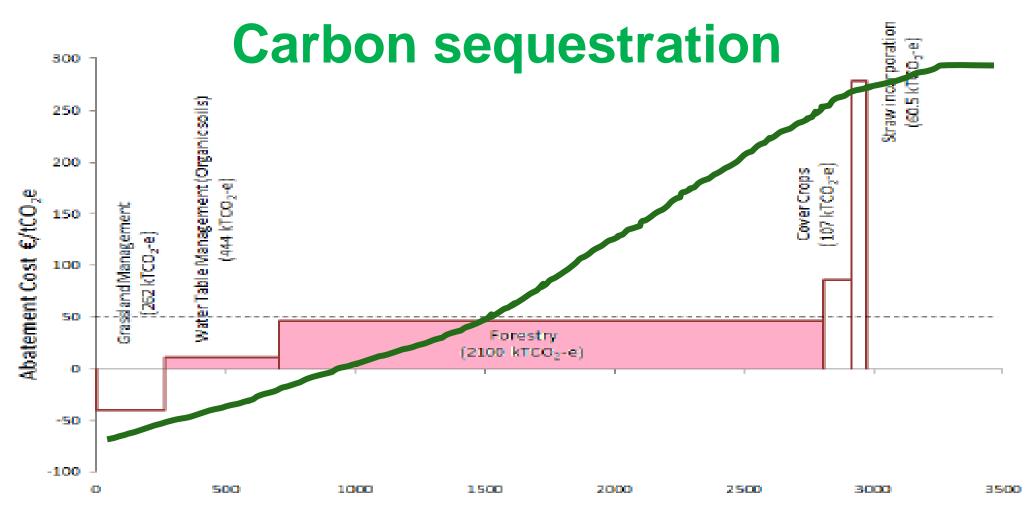
2018 agricultural emissions vs. possible 2030 targets





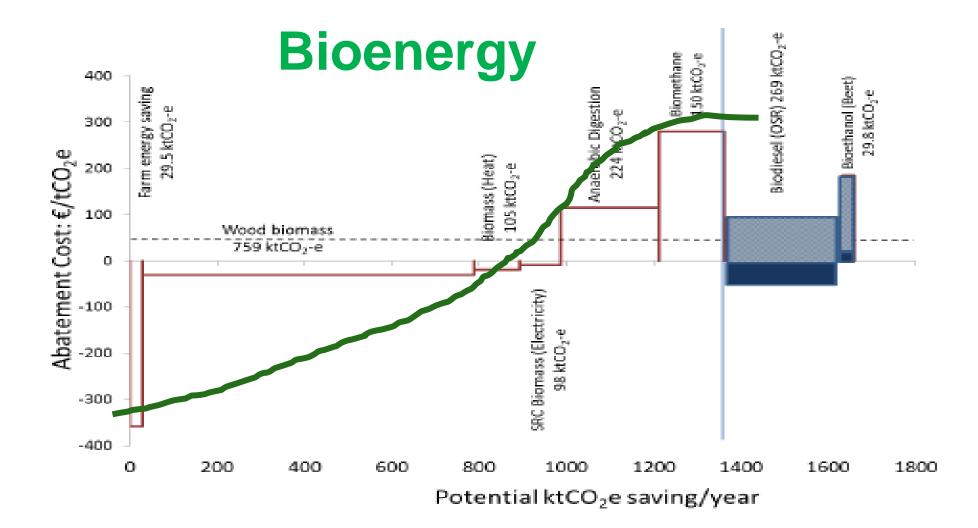


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Potential kTCO2e saving/year





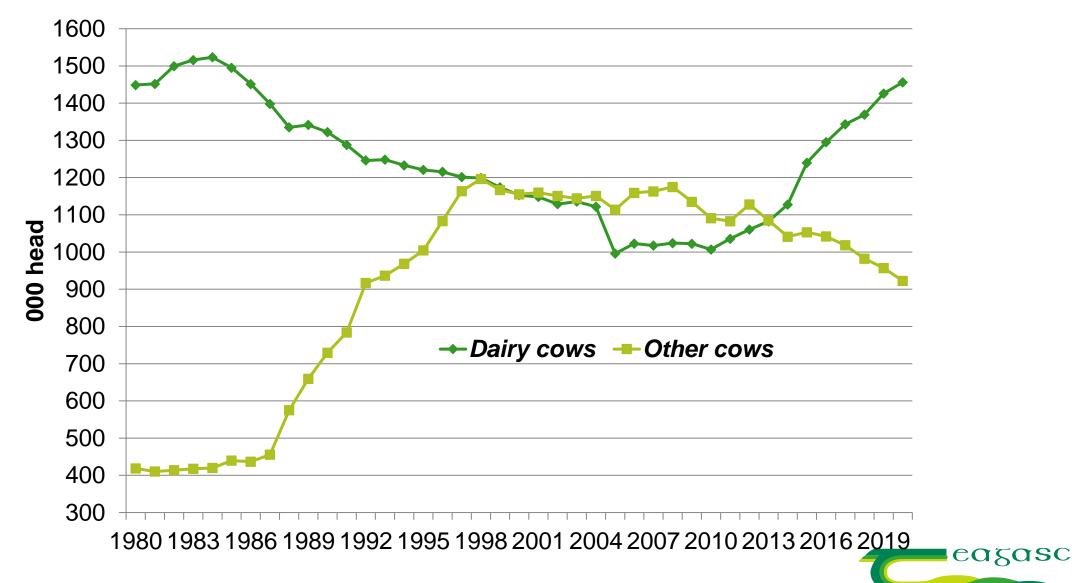


Limited diversification opportunities

- Circa 137,500 farmers in Ireland
- Economic returns and land suitability
- Agriculture is not homogeneous
 - e.g. being a dairy farmer is a very different commitment to being a tillage farmer
 - different skill sets, different labour commitments, different risk levels
- Switching farming activities is a major commitment
 - human capital (new skills) and financial capital (borrowings) required
 - learning curve involved effectively doing a different job
- Forestry and shift to Dairy Beef and possibly Anaerobic Digestion (medium to long term), Carbon Farming (long term) mainstream options and niche opportunities (e.g. Organics)
- Fiscal costs



Evolution of the Irish Cow Population



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Source: CSO December Enumeration

Conclusions

- At best a 20%+ reduction in emissions by 2030 is achievable via decarbonisation (via technology; reduced N etc)
- Separate target for biogenic methane required (-10%? via technology)
- Implications for livestock activity levels to achieve 51%
- Limited diversification opportunities: forestry, anaerobic digestion, dairy beef, carbon farming and niche activities (e.g. organics)
- Land use: how to reverse the decline in afforestation? Substantial research on land use sources and sinks needed

